

1 in the economy. You try to get on the Metro down here, you
2 do it with hard dollars. You try to fly up to New York, you
3 do it with hard dollars. You try to make a telephone call,
4 you use hard dollars. You pay your mortgage, you use hard
5 dollars.

6 Why is it that in this situation, the folding
7 green stuff that most of us are familiar with appears not to
8 work? Why does this system require or like -- let me not
9 use the word, require -- why does the system like soft
10 dollars so much?

11 Does soft dollars not introduce an entire new
12 generation of what I might call a monitoring problem into
13 the entire operation of this sector? By monitoring problem,
14 let me analogize the soft dollar situation to something that
15 people not involved in the brokerage industry might
16 understand from their daily way of life.

17 In a sense the soft dollar arrangements are much
18 like frequent flier discounts, and the monitoring problem
19 that you run into there are much like the situations that
20 employers often run into in terms of how their employees
21 make arrangements with regard to flying around and who gets
22 to keep the frequent flier discount.

23 For example, suppose you have a pension fund, the
24 fund hirer is a manager, it pays that manager a fee, and
25 that fee is supposed to cover all travel expenses. The

1 manager then makes an arrangement with an airline and that
2 airline is not the cheapest carrier. But what that airline
3 does, is it passes back a frequent flier discount.

4 Suppose it is not just a frequent flier, but it
5 will also buy you luggage, it will pay for the limo to the
6 airport, hotel stays, meals on the road. It is all travel
7 related expenses, though.

8 To what extent do the pension funds know about
9 the extent of frequent flier discounts being paid back to
10 the managers, and why is it that these discounts are being
11 paid back in this soft dollar analog? Why not just discount
12 the air fare? Why not just write a hard dollar check?

13 So, in many ways, I guess it is an analogy
14 compounded with a question. Why do not hard dollars work?

15 Suppose, hypothetically, just hypothetically,
16 soft dollars were prohibited. Would not people continue to
17 be paid for services that have value the same way that
18 everybody else gets paid for services that have value?

19 MR. KETCHUM: Mr. Potts?

20 MR. POTTS: Commissioner, I am confused as to why
21 you distinguish between internally generated research and
22 externally generated research when you were giving this
23 conversation about commission dollars.

24 COMMISSIONER GRUNDFEST: I do not mean to
25 distinguish.

1 MR. POTTS: The term "soft dollar" is one that is
2 difficult to get your teeth into. It does not have
3 definition in common usage. If I were to hold up a dollar
4 bill and start to bend it and try to persuade you that that
5 was a hard dollar, you would have difficulty with that.

6 The term does not have definition in the law and
7 in addition it does not have agreement around this table.
8 We have already talked about plan sponsored directed
9 business. Is that or is that not a soft dollar? There are
10 very arrangements that are clear for independent research
11 sources; there is disagreement there.

12 So the term needs a better definition. I do not
13 think that internally generated research is different from
14 externally generated research. A commission dollar is a
15 commission dollar.

16 MR. KETCHUM: I guess that, it would seem to me,
17 Commissioner Grundfest's question is, it would still be on
18 the table.

19 However you differentiate it, what are the
20 difficulties in paying hard dollars for those services, and
21 why is the -- other than the historical evolution in
22 connection with a fixed commission business -- why does the
23 industry continue to lean heavily towards receiving those
24 services through soft dollar understandings?

25 MR. KETCHUM: Mr. DaPuzzo?

1 MR. DAPUZZO: One of the factors changing that I
2 have seen since 1986 is with some of the smaller
3 institutions who had prior to 1986 justified the fact that
4 they did not need certain pieces of equipment because they
5 did their decision making for long term, and being kept up
6 to the minute in certain information devices was not very
7 important to them.

8 Since then, they have found that Autex's machine,
9 NASDAQ machine, and various other quotation devices have
10 helped them, I believe, execute their orders, and they have
11 created departments which they did not have before in
12 execution, which they had, as I said earlier, not been able
13 to under their structure, considered that they could afford
14 it.

15 I think the fact, now, that these things could be
16 paid for with the same commission dollars, probably even
17 with a lesser fee than they were paying back in 1986,
18 because I think the records show that the commissions per
19 share were down ?? in 1986, and now they have these services
20 and they are doing either the same amount of business or
21 perhaps, again, even less.

22 MR. KETCHUM: Mr. Binns, you for one, in your
23 written statement, indicated some concerns about the present
24 level of soft dollars and how money managers may be using
25 the business you provide them.

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1 Would you share the view of Mr. DaPuzzo that
2 those are beneficial services and the best way to receive
3 them is through the use of soft dollar research-directed
4 business?

5 MR. BINNS: I think we would feel that probably
6 all of the services we are talking about are beneficial to
7 some degree. The question is, if one were paying hard
8 dollars, would all of the services that are now being
9 provided be provided?

10 Our sense is that answer to that is no. So that
11 tells that in the system as a whole -- there are a lot of
12 very talented, bright people doing things at very high
13 levels of compensation that are not really totally
14 necessary. We do not like to pay this.

15 As an end user and investor on behalf of the
16 beneficiaries of our pension fund, it bothers us to think
17 that a system goes on and continues that has a lot of waste
18 in it and inefficiency, let's say. I cannot make a specific
19 suggestion as to how to get this and cure it, because it is
20 something that has evolved over time.

21 But basically we think we would prefer, and
22 probably a lot of other pension fund sponsors also, would
23 prefer that the system existed somehow so everything could
24 be paid for in hard dollars and you knew exactly what you
25 were paying for and how much you were paying for it.

1 MR. KETCHUM: If there is a discipline in this
2 system, it would seem to be from the pension plan sponsors,
3 and I guess to some degree from the ERISA regulation
4 involved with it.

5 Perhaps Mr. Bahr, and perhaps Mr. Lerner, you
6 could talk a little about what -- Mr. Bahr, you wanted to do
7 a separate point, I suspect. But perhaps you could talk a
8 little bit about what capability there is for pension plan
9 sponsors to manage the quality of execution they are
10 receiving and the services received by the money manager,
11 and perhaps, Mr. Lerner, from the Labor Department vantage
12 point, your perspective of the role of the pension plan
13 sponsor is in the this monitoring obligation.

14 MR. BAHR: Let me just address Commissioner
15 Grundfest's question.

16 Obviously, these services could be paid for in
17 hard dollars. We within our organization, with about seven
18 active money managers running some \$4 billion, meet at least
19 no less than twice a year to review our research budgets and
20 soft dollar budgets. There is a risk, obviously, anybody
21 could become a soft dollar junkie, even running his own
22 internal money.

23 We have been running about 15 percent a year for
24 the last two or three years, and it has not really changed
25 very much, because we try to monitor closely what we are

1 paying for services.

2 I do agree that a lot of hardware and software
3 type of programs, as Austin George said, are being delivered
4 for soft dollars, and it is an efficient way of delivering
5 them.

6 If soft dollars were not available, the extra
7 commissions -- because I do not think commissions would drop
8 -- the extra commissions would be paid to the investment
9 banking community.

10 I think it is important to us that the community
11 stay successful and profitable, but we also have to think
12 what is necessary for us to get the full service from the
13 various brokers that we deal with. Therefore, we try to
14 make sure that they are compensated properly, but that we
15 also are able to use soft dollars to take care of other
16 needs.

17 As far as my ordering trades, I think we have all
18 read the learned studies that have been done, some you put
19 in the briefing book, and it appears that no matter who
20 sponsors the service or the study, they all seem to come out
21 proving that they do the best job in providing transactions.
22 I do not think transactions costs can easily be monitored,
23 as we have all said.

24 The head of our equity trading department has
25 about 40 years of experience in the investment business.

1 They log in all trades by time, before or during the day,
2 the amount of volume that is traded, and the price, and I
3 think while it is subjective, there is nothing that can be
4 good experience of seeing whether you have done a good,
5 adequate job, and we rely heavily on the traders to make
6 sure they are getting adequate transactions and executions.

7 We have not seen execution diminish. If
8 liquidity is diminished, it may be because the
9 cents-per-share are down so low, not because of soft
10 dollars. In fact, one of our traders suggested, with the
11 competitive arena we are now facing, execution may actually
12 have improved a little bit as people are watching execution
13 more carefully.

14 Your previous question on how much of a research,
15 we have also found over the last 12 months that in dealing
16 with a full-service broker, that whether we are balancing an
17 index fund, rebalancing systematic portfolios or whatever it
18 is, they have agreed that our research salesmen and the
19 research department are being compensated out of our equity
20 transactions. So equities are equities, and we hope that it
21 is taking care of part of our research needs which are vital
22 to us as internal managers.

23 MR. LERNER: Let me address it from the ERISA
24 perspective, but at the outset being from another
25 governmental agency, I have to give a standard disclaimer

1 that these are my views.

2 The Chairman addressed some opening questions, as
3 did Commissioner Grundfest, which I think go to the heart of
4 what our interests are, which is accountability and the
5 issue of monitoring.

6 Our concern is not as much the soft dollars
7 themselves, but what do the trustees of the plan -- it may
8 be the sponsor, it may be in a corporate plan, or it may be
9 in a union-employer plan, the trustees of that plan -- what
10 do they know and what are they following as to how their
11 dollars are being used. That is our concern.

12 We in our release had followed the SEC's release,
13 spoke to that point, that the trustees of the plan have an
14 obligation to monitor their investment managers, whether or
15 not 28(e) is applicable. On the other hand, others have
16 raised the question of directed trades.

17 Under ERISA, when you select an investment
18 manager, it removes the trustees from certain liabilities,
19 certain responsibilities. But it does not remove them from
20 all of them, so that they still have that obligation to
21 monitor the investment manager.

22 Let me just mention another point, when you
23 select an investment manager, when a trustee selects an
24 investment manager, it can no longer take direction from
25 those who select it as to do this or to do that or buy this

1 stock. So when a direction is given to the investment
2 manager, it must be cautious in following those directions
3 to ensure themselves that what they are doing is, in fact,
4 obtaining the best execution.

5 Now, we all say around this table people do not
6 know what it is, but I believe that it has a capacity for
7 being looked at and not just being brushed aside and saying
8 we cannot monitor it.

9 The rhetorical question that I would like to ask,
10 which really comes from some of the inquiries that we have
11 done, is what kind of records do you keep at your firms, as
12 far as soft dollars.

13 When we have gone into situations often records
14 are kept for a period of time and discarded. Sometimes the
15 records are not existent; they are really verbal commitments
16 that are made. I would be interested in what type of
17 records are actually kept.

18 Let me just close by saying I was interested that
19 California does apparently keep some sort of records on
20 execution and on soft dollars, and I would be interested in
21 how they do it as compared to others.

22 But, in conclusion, our role and our interests is
23 really that the participants of a plan get the use of their
24 assets, and part of their assets are the commissions that
25 are paid.

1 MR. KETCHUM: Mr. Schwan, maybe you could expand
2 on the statement that you made before, and indicate also
3 whether you conduct a similar evaluation as Mr. Binns does
4 as to the amount of research received by money managers
5 handling your accounts and how that is used.

6 MR. SCHWAN: The record keeping really begins
7 with the request by one of the units of the investment
8 operation for some particular soft dollar service or some
9 service that can be, in fact, paid for with soft dollars.
10 That has to be internally justified and approved,
11 arrangements made with a broker as to what the commission
12 cost will be. We set that. If the broker does not want to
13 do it for that, we go to someone else -- and the ratio,
14 both. Once that is approved, then the service is acquired
15 and records are kept as to that service, its use, and it is
16 periodically reviewed.

17 The whole series of services are products
18 acquired in this manner, are reported to the trustees on an
19 annual basis, as is a projection of the next years
20 anticipated use of similar prox, paid for with soft dollars.

21 As far as the execution goes, that is, without
22 any comment as to the validity of the monitoring capability,
23 we do get -- we have a consultant that monitors every trade,
24 not only conducted for soft dollar purposes, but all
25 purposes, both internally and external managers, and

1 quarterly reports are furnished as to the effectiveness of
2 those trades.

3 For the most part, we are getting is a report
4 that says there is a negative cost impact on the trades that
5 are being executed, the total trades, including those soft
6 dollars and not-soft dollars.

7 So we are satisfied that we are tracking,
8 recording, and evaluating the services on an ongoing basis.
9 However, if there were to be discontinued, if that
10 capability was not there, I think what it would mean to us
11 merely is an inconvenience in that I would have to find
12 somebody to get those services budgeted.

13 Being a government agency, it took me some two
14 years before I could start up again, but I do not think I
15 would lose anything in the process.

16 So I view it as a convenience more than anything
17 else, because we would not buy the service if we did not
18 need it, with soft dollars or hard dollars.

19 COMMISSIONER GRUNDFEST: Excuse me, Mr. Schwan,
20 could you explain how the ratios are typically calculated?

21 MR. SCHWAN: The ratio is 2 to 1 that will pay
22 and the commission is 5 cents.

23 MR. KETCHUM: Putting this all together, 1988 was
24 a slow commission year, from almost any perspective one
25 could imagine. Yet the amount of research-oriented

1 business, at least according to the Greenwich study, did not
2 drop by the same percentage as the amount of commission
3 dollar used.

4 I think perhaps first directed from the money
5 management side, did you find in a slow commission year
6 greater pressures in order to meet the expectations of
7 providing commission dollars in return for research, either
8 for third-party or otherwise?

9 Did you find also the amount of business that was
10 directed as a result of pension plan sponsor requests to
11 impose any impacts or pressures on you as the year went by.
12 If so, how did you respond to those?

13 MR. RIES: I think there were pressures last
14 year, but I think it depends on the size of the firm. If
15 the firm is large enough and does enough trades, you are not
16 going to have the same type of problems with a smaller firm.

17 In other words, you need a certain amount to pay
18 for the research that you need to perform your investment
19 management services. I mean, there is some basic amount of
20 research you must have. Once you get that, then when you
21 have the issue of other people directing as well, it does
22 put pressure, because there are just less commission dollars
23 to go around.

24 I think last year there was some pressure, but it
25 was not a serious pressure. In another year, in a tighter

1 market, it could have some impact.

2 MR. GEORGE: I would suggest that my traders
3 would comment that I had plied more pressure on them last
4 year to try to get the business to the people we wanted to
5 see it go to.

6 In effect, it was harder -- you thought
7 immediately of what broker is competent to this order and
8 who is it that we really would like to see to get the
9 business -- very much of a heightened intensity because of
10 the condition of our own business, not because of a
11 heightened demands for research buying.

12 MS. STARK: I would definitely agree with Austin.

13 I think most people's turnover was much lower in
14 1988, as a result much less commissions were paid out and
15 you were focusing each and every order in terms of what
16 percentage of this can I use to pay off my soft dollar
17 budget.

18 One of the other difficult parts, though, is that
19 in terms of -- when we direct commissions for a plan
20 sponsor, it is done on a percentage basis, and it was very,
21 sometimes hard to explain to a plan sponsor why we are only
22 paying maybe \$5,000 in commissions instead of \$20,000 to
23 remind them, in fact, that their turnover was lower and 25
24 percent of a smaller number is just going to be a smaller
25 number.

1 MR. KETCHUM: Did you have situations in 1988
2 where you lost accounts because you did not meet directed
3 requests?

4 MS. STARK. No.

5 MR. GEORGE: I literally cannot remember them; I
6 do not think so.

7 MR. KETCHUM: I would like to return, perhaps, to
8 second -- to the question of executions on the debt side as
9 opposed to the equity side. I find that development in the
10 business to be of interest.

11 As I understand, Mr. Cusic and Mr. Potts, with
12 respect to executions provided for debt securities, your
13 traders will essentially attempt to call either a primary
14 dealer or a number of primary dealers or others to get the
15 best possible price you can identify, and then attach some
16 commission or commission equivalent in addition to that
17 price.

18 Is that a fair description of
19 your debt services operate?

20 MR. CUSIC: All of the debt trading that we do on
21 our bond desk is done in competition, and what we mean by
22 that is, we act as an extension of the trading desk of our
23 client.

24 We try to find, going to
25 various dealers, the best price we can possibly find to make
an offering. When we make an offering, it is done on a net
basis. The net basis means that within that there is an

1 inclusion for a research credit. The client is able to
2 judge based upon the other offerings that he is receiving
3 whether or not this is a competitive price. If it is, then
4 it is likely that we will get the trade, because it does
5 include a research credit.

6 But it is all done on a net basis, and usually in
7 competition.

8 MR. KETCHUM: I assume to do it on a net basis
9 and in order for it to be a profitable business, you are not
10 offering it at the same price that you are buying it from
11 the dealer in the security, whether that be a markup or
12 otherwise.

13 MR. CUSIC: Well, there is a markup or markdown,
14 depending, of course, on which side you are on, but the fact
15 that it is offered on a net basis means that the client can
16 compare our offering with that he is receiving from another
17 dealer.

18 MR. KETCHUM: With respect to the three money
19 managers involved here, do you generally deal on a net basis
20 with respect to primary dealers, or how do you generally
21 find -- what price are you offered for primary dealers when
22 they bid and offer? Do you have perception that you are
23 offered a different price than a wholesale price?

24 MR. GEORGE: In the fixed income arena, I am not
25 a fixed income trader. We do not use principal transactions

1 for soft dollar payments, nor do we, equity over-the-counter
2 arena.

3 MR. KETCHUM: Is that true for each of you?

4 MS. STARK: I echo that, definitely.

5 MR. KETCHUM: Mr. Beard?

6 MR. BEARD: Just for the record, Rick, I would
7 like to state that Morgan Stanley is a primary government
8 dealer with high ranking market share, and it is our policy
9 to not to make markets to any converters of primary bond
10 merchandise.

11 CHAIRMAN RUDER: Could I rephrase the question?
12 I think that it is bothersome.

13 If two people are offering executions and one
14 person says, "I'm going to give you an execution capability
15 plus some services." What do we expect, that there is some
16 cost involved, that the execution is not going to be as good
17 as the person that says, "I'll give you the execution
18 without providing you something else"?

19 I do not know how you measure that. I take it
20 that the sponsors have some way of tracking that and are
21 able to say, "We seem to get the same kind of executions
22 from the people who offer us soft dollars that we are
23 getting from the people who do not."

24 That suggestion does not make sense to me. There
25 seems to be something wrong if that is the result you are

1 going -- could you tell me a little bit about the monitoring
2 and what happens and how you judge whether you are getting
3 the similar execution?

4 MS. SCHWAN: The monitoring of the execution,
5 certainly in the fixed income area, is not nearly that that
6 we have existing in the equity areas, really are what I was
7 discussing earlier.

8 By the way, I want to correct a response I made
9 to the Commissioner's question. The ratio is 1-1/2 to 1,
10 not 2 to 1. I do not want everybody think we just changed
11 our policy.

12 On the fixed income side, I think that is
13 definitely a deficiency of the inability to really monitor
14 that in the same way that we monitor equity. That is one of
15 the reasons that we have not made extensive use of fixed
16 income generated soft dollars. Although we have, I think
17 last year was like \$200,000 total, but it is not a great
18 deal. It has not been in the past.

19 I would think that if we were going to use it on
20 a broader basis like we do the equities, we could not do
21 that without having some way of really knowing.

22 Because I have the same question you do --

23 CHAIRMAN RUDER: On the equity side, are you
24 getting results which tell you that you are getting as good
25 quality execution when you are receiving something extra

1 that you are when you are not?

2 MR. SCHWAN: We do not monitor them separately.
3 In total we monitor and we are satisfied that we are getting
4 very good execution in the overall.

5 We know only that when we are getting something
6 extra in the equity side, we know that we are doing it still
7 for -- the execution has to be there, and we are doing it
8 for a relatively, we believe, small amount of commission.

9 MR. SILFEN: Mr. Chairman, just with respect to
10 your question on the monitoring side, I might point out that
11 the institutional investor pension form in May of this year
12 did a study of -- published a study of leading plan
13 sponsors, and it was interesting to note that, well, 99
14 percent of them are very good at precisely monitoring their
15 commission rate. Only about 45 percent of them are
16 monitoring market impact.

17 With respect to market impact, I might add that a
18 lot of this monitoring, or so-called monitoring, is done by
19 the consulting community. I might point out that was not
20 mentioned earlier today, to the best of my knowledge, a
21 meaningful portion of the consulting community is paid by
22 soft dollars.

23 One might question, (A) how objective they might
24 be with respect to this, and (B) any monitoring system,
25 whether it was totally objective or not, does not monitor

1 opportunity cost, and those are the trades that do not get
2 done, the transactions where professional trading desks for
3 other reasons feel compelled to fulfill obligations to soft
4 dollar firms as opposed to going to places where they feel
5 they might get a better execution.

6 Since we are in the analogy business here, I
7 might use my summer baseball analogy. It would be like
8 having Ted Williams in telling you, you have to bunt one out
9 of three times and one out of four times.

10 Hopefully, plan sponsors in their wisdom are
11 selecting institutions that provide stock selection and
12 execution on a premier basis.

13 On the execution side, I notice that they do not
14 tell them whether to buy Dow Chemical or Dupont, if they do
15 have a view with respect to where they should do their
16 business some amount of the time.

17 MR. KETCHUM: I suspect there may be some plan
18 sponsors who would argue that if Ted had only gone the
19 opposite way a little bit more, that he would have hit .400
20 more than once.

21 If I could just return for one second to the
22 question of dead executions to follow-up on it -- if either
23 Mr. Cusic or Mr. Potts.

24 To the extent that you do apply a markup in those
25 transactions of a few basis points, even recognizing the

1 price you quote is net, why is your customer not able to go
2 to the primary dealer or the dealer directly and get that
3 price minus the basis points?

4 Are you providing a service of canvassing more
5 dealers providing a service of anonymity?

6 What is the value of that service that you think
7 makes you institutional customer comfortable paying
8 editor-positioned price in a market that is a net market?

9 MR. CUSIC: The answer is yes to your question in
10 the sense that clients do call dealers on their own, but the
11 market is not always efficient and our trading desk, which
12 is staffed by professional traders, makes every effort to
13 try to find a better price in the marketplace. It does not
14 always work that way, but a high percentage of the trades
15 can be executed in competition because, in effect, we do
16 find a better or a price equal to that which they are seeing
17 from other dealers.

18 The mark for markdown with respect to that is
19 disclosed to the client, and the client knows that when he
20 makes a decision based upon prices he sees on broker
21 screens, his own canvassing, and receives our offering,
22 whether or not he is getting what he considers to be a fair
23 and competitive price.

24 MR. KETCHUM: Before we move on to the questions
25 of liquidity that we do not seem to have been able to avoid

1 in the discussion so far, I think it perhaps is useful and
2 helpful that they had underlined that the question of soft
3 dollar practices is not a peculiarly United States issue,
4 although we may have been the most innovative in designing
5 standing services provided.

6 It is a question that has developed
7 internationally, suggestions that Canadian's soft dollar
8 business is double what it was before, and that soft dollar
9 activities in the United Kingdom and in Europe generally
10 have increased substantially.

11 In that case, we are very pleased that a
12 representative from the Securities and Investments Board is
13 with us today. SIB has been looking at this issue,
14 including putting out what I thought was an extremely
15 searching and thoughtful release on the question in the last
16 year, and I wonder, Ms. Muston, if you could possibly talk a
17 little bit about your review of the soft dollar questions in
18 the United Kingdom.

19 MS. MUSTON: Thank you.

20 Our rules have only really been in effect for
21 just over a year now, and on the soft commission question,
22 we took the line initially that it was not really for us to
23 interfere in the marketplace to the extent of making a
24 judgment as to whether they were a good or a bad practice.
25 They were there, and we would have some form of regulation.

1 The rule that we imposed though was vague, I think to say
2 the least. We prohibited soft services unless they improved
3 the performance of the firm in providing services for its
4 customers.

5 We did not have any mandatory disclosure
6 requirement, if the broker maintained his obligation to
7 provide best execution.

8 Now, over the last year -- the rules had not been
9 going very long before people started saying that it was not
10 working very well. There was a lot of criticism that
11 disclosure just was not there, that the definition of the
12 services was much too vague, and all sorts of things were
13 going on.

14 So it was quite clear that there were very strong
15 views held in the marketplace. There were the traditional
16 brokers who felt very strongly that soft dollar services
17 were totally undesirable, and though obviously the people on
18 the other side, the fund managers and the soft houses, who
19 felt that they were not at all and that provided regulation
20 was of the right nature, then they should be allowed to
21 continue.

22 So we issued our consultatory doctrine, not
23 trying to take any particular line one way or the other. We
24 tried to set out the arguments that were around in the
25 marketplace and see whether actually there was any consensus

1 out there, all these issues.

2 Well, we obviously sparked some sort of chord,
3 because there was a very large response to our document, but
4 it did not really help in trying to find whether there was a
5 consensus or not, because views were quite clearly split.

6 We asked a number of questions in the document.
7 For example, did people think soft dollar services were
8 intrinsically different from traditional research services?

9 Obviously, were the existing rules adequate?

10 Should we ban the service, ban soft dollar
11 services? Should we have a clearer
12 definition?

13 Should we have more strict disclosure
14 requirements?

15 We expected the views to be from the traditional
16 brokers, ban it; from the fund managers, no, let it
17 continue. But in fact, it was not like that at all. The
18 views have come back fairly split in all categories.

19 I think all I can say at this point, where we are
20 obviously still analyzing the responses and deciding which
21 way we should go forward, but I think what I can say is that
22 there certainly was not any clear majority for banning soft
23 dollar services, although there was an underlying element in
24 the responses that, well, some people thought perhaps it
25 would be nice to be able to ban them; but they are there, and

1 it just would not be practical.

2 If we were to ban soft dollars services, then
3 they would simply go overseas, for example.

4 But there was, obviously, a clear majority saying
5 that our rules were not adequate, and the line that seemed
6 to be taken was that we should go for a clearer definition.
7 Lots of people cited the definition which the SEC has, and
8 that we should go for more rigid disclosure rules.

9 Also, that all arrangements should be written and
10 obviously recorded much more and efficiently than they are
11 now.

12 The one other question that we really addressed
13 in the document was that of soft for net, soft services for
14 net. Quite interestingly, the responses on that did come
15 back fairly clearly. People thought soft for net, the
16 practice of soft for net, was not in line with the fund
17 managers of fiduciary shop responsibilities, and that we
18 actually should go for banning that.

19 Well, as I say, we have not come to any
20 conclusions on any of these matters yet, and it is extremely
21 interesting to me to hear the arguments which are being put
22 around this morning.

23 We are hoping that our thoughts will develop over
24 the next couple of months, and we will be putting out the
25 next stage of our consultation document in the autumn, so

1 you will see how we go along.

2 CHAIRMAN RUDER: You do not think you are going
3 to get certainty from our discussion?

4 MR. KETCHUM: One clear view expressed throughout
5 the table.

6 Are there any views around the table with respect
7 to developments internationally in soft dollars business?

8 MR DAPUZZO: I would like to address not only the
9 national but the net part for a moment, and stay with the
10 area you talked about before, the bond trading. I think
11 that was into a section of its own.

12 But where we do over-the-counter, particularly
13 our firm, we only do it in stops where we make a market,
14 stops which are on the national market system. So therefore
15 the price and the volume and everything is apparent to
16 everyone dealing.

17 We also will prohibit doing anything at an
18 away-from-the-marketplace. In other words, if a seller is
19 going to accept a discount bid, that cannot be soft
20 dollared; if they are going to accept a premium offering,
21 that will not be soft dollared. It has to be executed
22 within the framework of the market.

23 So we felt that we were dealing -- although on a
24 net basis -- we were dealing within the framework of the
25 market where credit would have been put on a ticket anyway,

1 whether it was internal for our own research or whether it
2 goes to a soft dollar pool for whatever use the intention
3 is, it is something else.

4 So we felt very clearly, as our legal counsel and
5 our outside counsel did, on the over-the-counter side.

6 MR. KETCHUM: Is your trader aware that it is
7 soft dollar business at the time he makes a quote for the
8 trade?

9 MR. DAPUZZO: The quote basically knows the
10 inside market, so, as I said, in a national market system,
11 our quote is relevant. We do a transaction, we never deal
12 in our quotes anymore over-the-counter. We are normally
13 dealing just on what the best quote shown is -- now if it is
14 going to be traded away from there because the market maker
15 feels for that size, this is a better price, then it
16 automatically becomes eliminated from the soft dollar
17 possibility.

18 So that was the one part I was saying on the net.

19 Then on the international side, the other thing
20 is that we -- in some of the foreign markets, obviously,
21 there is some spreads, so I would think that there is,
22 again, a difference there.

23 Although it is equities, the quotes are not on
24 the machine and they are not necessarily trackable as they
25 would be if you were in a national market system.

1 COMMISSIONER GRUNDFEST: So what you are saying
2 is that on the over-the-counter market, if you are going to
3 do soft dollar business, you are going to be guaranteed the
4 spread, you are not going to do better, you are not going to
5 do worse?

6 MR. DAPUZZO: No, no, no, never guaranteed the
7 spread. You are going to deal at the price that the client
8 can receive anywhere, ostensibly.

9 In other words, it would be the seller; he is
10 going to get that highest bid shown. If he has a limit
11 price and said for them to put that price on it, we would
12 not execute away from that price, lower than that price.

13 MR. MANNING: One of the questions that we have
14 always had at Merrill, and one of the reasons why we at
15 least today have not gotten into the OTC equity area with
16 the soft dollars, is the whole question of how you determine
17 best execution.

18 It is clear from the conversation around this
19 table this morning that even if listed markets monitoring
20 for best execution is not simple -- and in the
21 over-the-counter market, assuming execution at the inside
22 bidder offer, and assuming execution net with soft dollaring
23 of the spread or some part of the spread, I guess it still
24 raises the question as to whether inside market net as
25 displayed, even in a system as efficient as NASDAQ, is

1 always best available price and how you determine that?

2 I do not know how often transactions go off
3 between the bidder offer for soft dollar credit given, but
4 it is one of the things that we sort of struggle with as you
5 are trying to figure out what is best execution in
6 over-the-counter equity market.

7 MR. DAPUZZO: What would be the difference,
8 though, in my opinion, why do you not soft dollar a normal
9 trade?

10 See, we share responsibility; the institution is
11 still the same. So that if there is a question about the
12 execution or quality of the execution, it would hold true
13 whether it is a soft dollar trade or a normal trade.

14 MR. KETCHUM: Perhaps we could turn now to some
15 of the questions relating to liquidity and the restructuring
16 in the market that has been alluded to by a number of the
17 participants throughout the morning.

18 There have been a number of articles written in
19 recent months suggesting that a number of major firms are
20 restructuring their block positioning business. That
21 restructuring to the extent it has occurred, obviously is in
22 response to many things, including of course, reduction in
23 commission rates generally, and perhaps changes in the
24 business and volume levels in 1988 and 1989.

25 I think it would be helpful to -- one of the

1 first that at least made announcement of restructurings was
2 Morgan Stanley.

3 I think it would be helpful, Mr. Beard, if you
4 could discuss what your restructurings have been, what
5 changes have been made by Morgan Stanley in recent months,
6 and perhaps Mr. Silfen can talk about how he perceives
7 changes in the block positioning business from Goldman
8 Sachs' standpoint.

9 MR. BEARD: I will not take you through the full
10 specifics of the handout, but just briefly, the reason we
11 decided to take a look at our business was, as Mr. Silfen
12 from Goldman Sachs stated, their firm was operating this
13 business unprofitably, so was Morgan Stanley, and we felt
14 that everybody was, because our analysis of the facts were
15 that we were one of the lowest cost producers of
16 institutional equity brokerage business.

17 It was our view that subsequent to the changes of
18 28(e) that the marketplace indeed had become restructured,
19 and that full-service firms such as Morgan Stanley have
20 become the marginal producer or the swing producer, and that
21 the people who are able to price their products specifically
22 to research services had become the dominant factor.

23 Obviously, this in a high fixed cost business is
24 an extremely dangerous position to have oneself postured in.

25 The third reason, of course, is in addition to

1 28(e) changes, we felt that the brokerage industry exhibited
2 substantial overcapacity that needed to be corrected in
3 time, and that one of the things we could do adjust to that
4 was to change the level of liquidity we provided to the
5 entire marketplace, focused the level of liquidity on the
6 important part of the marketplace, namely, our major
7 customers.

8 As David Silfen said earlier, there is a certain
9 instinct of self-preservation to take the longer term, and
10 our view is to take a longer-term view and to make sure we
11 survive the short, intermediate term which we thought would
12 be quite adverse for a profitability point of view or
13 continued adversity from a profitability point of view.

14 It is our clear view that the business will not
15 change. You will not restore liquidity to the marketplace
16 until the market expunges this excess liquidity, and
17 profitability at least to some dimension or important
18 termination of the loss factor is adjusted.

19 To answer your question, Rick, specifically, what
20 did we do, we took a careful analysis of our business.

21 One of the things we looked at is some of our
22 major competitors have done. We looked at getting into the
23 soft dollar conversion business and rejected it as not
24 appropriate for our perspective.

25 We looked at many other alternatives and we

1 decided the best thing for us to do was to slightly increase
2 our spending for research, which we did about 15 percent.

3 We transferred the important aspect of
4 restructuring as we transferred about 40 percent of the
5 institutional accounts that we were covering that we felt
6 were not adequately paying, nor did they have the capacity
7 to pay for our level of service, being able to research an
8 execution, we transferred them to a different level of a
9 different part of the firm where they received a different
10 level of service we felt was more in line with their
11 capacity to pay.

12 Finally, of course, we made sure that we
13 maintained for a substantially constricted list of
14 institutional clients a comparable level of liquidity
15 provision.

16 I think if you want to just look quickly at the
17 attendant charts here, you can see why we drew this case.

18 I referred earlier to the second chart that
19 showed that firms like ourselves were getting at least a
20 three times greater impact in terms of loss of volume. Our
21 perception is that we have a substantial volume problem, we
22 being a proxy for full-service firms. We know that in terms
23 of realizations, our commission rates, the history there is
24 on the second chart. There continues to be price pressure,
25 but we feel it is more of a volume problem than a price

1 problem.

2 The commission rates there are indexed. We are
3 currently running at slightly over 66 percent of the 1981
4 rate, which is an order of magnitude, I think, for all
5 firms, about 10 cents. This is a blended rate.

6 I think it is fair to say that most of us,
7 without getting into any competitor problems, our doing our
8 domestic business at around 6 cents a share, and that, if
9 you look at the next page, we tried to put together, without
10 disadvantaging ourselves competitively, a rough breakdown of
11 what the costs are on current price and volume, judging 1989
12 to 1987.

13 The yellow line at the top would reflect
14 ourselves as a proxy for full-service firms.

15 The total cost of the business, you can see we
16 reduced that to the green line. In 1989, the horizontal
17 lines are basically an amalgam of volume and commission
18 price. You can see the commission level in 1987 was that
19 black level, which you can go back to the index and
20 reference what it was. That has further declined to the
21 1989 level, as has the volume, and you can see why we are
22 operating at a slightly less unprofitable base, both in '87
23 and '89.

24 This business, without putting any product, any
25 other product through it, primary merchandise Mr. Bahr

1 referred earlier to, options and over-the-counter other
2 products, this is a discrete look at the institutional
3 equity brokerage business.

4 That was Morgan Stanley's response in the
5 marketplace.

6 You can see, when I stop talking, that the final
7 chart, what has happened to at least our level of provision
8 of liquidity to the marketplace. The last chart shows that
9 on an index to 1986 the gross risk positions that our
10 trading desk has taken over the years. The horizontal red
11 line, would show you an average position for the year, and
12 you can see off that 100 percent index that in the last
13 three years, our revision of liquidity and its watergates,
14 the smaller customers has decreased by approximately 50
15 percent.

16 MR. SILFEN: Have there been similar changes at
17 Goldman Sachs or are you considering similar changes?

18 MR. BEARD: Not yet, but we are considering it.
19 As I mentioned earlier, we have for a long time had a
20 philosophy of being a customer-oriented service firm, and
21 that philosophy served us well through the '70s and early
22 '80s. It has not served us well over the last couple of
23 years, especially in the secondary trading of listed
24 securities.

25 One of the problems, I think, that has evolved

1 for us is that our current research budget for equity
2 securities is approximately \$65 million, worldwide. We
3 questioned in that past whether we were being paid on the
4 margin for research. It is clear to us now that we not only
5 not being paid on the margin for research, but we are not
6 even being paid for our distribution capability and our
7 capital commitment capability.

8 I think if we did not have a long-term view to
9 the business, we would have made some of the changes that
10 Anson outlined that Morgan Stanley has done.

11 I would point out with respect to the execution
12 side of the business and some of the comments that Mr. Cusic
13 and Mr. Potts made earlier as to how the soft dollars firms
14 handle themselves, about 20 years ago the institutional
15 trading community felt that the floor of the New York Stock
16 Exchange and the specialist community was not sufficiently
17 capital intense, capitalized, or had the distribution
18 capability to handle institutional size order.

19 I find that one of the outgrowths of the soft
20 dollar business is that is where most of this business is
21 going to, that is directly to the floor of the New York
22 Stock Exchange via DOT.

23 Most of these firms compared to the full-service
24 firms do not have a broad-brushed distribution capability
25 other than tapping into an industry-wide electronic system

1 such as Autex, which I would maintain does not compete with
2 organizations that have 3-, 4-, 500 people that distribute
3 securities globally and 20 to 25 people who commit capital.

4 Just to conclude the concerns that we have from
5 an industry point of view is the fact that we see clearly
6 less competition out there. Firms have either exited the
7 customer service business, or have severely limited the
8 clients that they are going to offer services to.

9 It might seem strange, but we would actually like
10 to see more competition out there in the marketplace. We do
11 not see enough competition; we do not think that is good for
12 liquidity.

13 From a philosophical point of view, one might ask
14 the question whether it is desirable going out, whether one
15 wants to be in a more adversarial environment as capital and
16 talent in the equity business gets redirected away from the
17 customer-oriented side of the business towards the more
18 proprietary principal side of the business, something that
19 we have clearly seen happening, and to date do not see any
20 diminution in that movement.

21 MR. KETCHUM: Mr. Silfen, you mentioned before
22 that one the trends that you find disturbing from at least
23 your firm's interest is that you do not see the so-called
24 easy orders worked, which reasonably we can expect it to
25 have less impact on market price, and you are only see the

1 hard orders. Austin George addressed that
2 to some degree as well. Why is this a concern, if
3 indeed in the past it was important in order to maintain
4 block positioning pricing for you to see both types of
5 orders?

6 Is that not, in effect, a subsidization, and why
7 is it not possible to price the block positioning service at
8 the right level and simply charge a higher price for the
9 service rather than require in some way a separate flow of
10 orders that really do not require the block positioning
11 service?

12 MR. SILFEN: I think to a degree that happened in
13 the industry where people have changed the pricing mechanism
14 where they are going to risk capital.

15 What has changed, though, in the past, that the
16 major institutions had a sufficient amount of order business
17 as well as capital commitment and business that either
18 needed value-added services, and they had much more than
19 they do now with the soft dollar phenomenon, the ability to
20 redirect those orders to the firms that were offering
21 value-added capital commitment and distribution.

22 Now, many of those so-called easy orders and
23 maybe the 100 or 150 most liquid stocks are spoken for, so
24 to speak, by the soft dollar obligations, and the benefit
25 that accrued to those firms in the past where they had that